New Zealand Journal of Public and International Law



VOLUME 13 • NUMBER 2 • DECEMBER 2015

THIS ISSUE INCLUDES CONTRIBUTIONS BYLida AyoubiSylvia BellLaura HardcastleJudy McGregorMargaret Wilson



New Zealand Journal of Public and International Law

© New Zealand Centre for Public Law and contributors

Faculty of Law Victoria University of Wellington PO Box 600 Wellington New Zealand

December 2015

The mode of citation of this journal is: (2015) 13 NZJPIL (page)

The previous issue of this journal was volume 13 number 1, June 2015

ISSN 1176-3930

Printed by City Print Communications, Wellington

Cover photo: Robert Cross, VUW ITS Image Services

CONTENTS

Editorial
The Marrakesh Treaty: Fixing International Copyright Law for the Benefit of the Visually Impaired Persons
Lida Ayoubi
The Convention on the Rights of Disabled Persons: A Remaining Dilemma for New Zealand? Sylvia Bell, Judy McGregor and Margaret Wilson
For the People, by the Minister: Ministerial Interventions in Subnational Elected Bodies and a
Principled Approach to their Future Use
Laura Hardcastle

The **New Zealand Journal of Public and International Law** is a fully refereed journal published by the New Zealand Centre for Public Law at the Faculty of Law, Victoria University of Wellington. The Journal was established in 2003 as a forum for public and international legal scholarship. It is available in hard copy by subscription and is also available on the HeinOnline, Westlaw, Informit and EBSCO electronic databases.

NZJPIL welcomes the submission of articles, short essays and comments on current issues, and book reviews. Manuscripts and books for review should be sent to the address below. Manuscripts must be typed and accompanied by an electronic version in Microsoft Word or rich text format, and should include an abstract and a short statement of the author's current affiliations and any other relevant personal details. Manuscripts should generally not exceed 12,000 words. Shorter notes and comments are also welcome. Authors should see earlier issues of NZJPIL for indications as to style; for specific guidance, see the *New Zealand Law Style Guide* (2nd ed, 2011). Submissions whose content has been or will be published elsewhere will not be considered for publication. The Journal cannot return manuscripts.

Regular submissions are subject to a double-blind peer review process. In addition, the Journal occasionally publishes addresses and essays by significant public office holders. These are subject to a less formal review process.

Contributions to NZJPIL express the views of their authors and not the views of the Editorial Committee or the New Zealand Centre for Public Law. All enquiries concerning reproduction of the Journal or its contents should be sent to the Student Editor.

Annual subscription rates are NZ\$100 (New Zealand) and NZ\$130 (overseas). Back issues are available on request. To order in North America contact:

Gaunt Inc Gaunt Building 3011 Gulf Drive Holmes Beach Florida 34217-2199 United States of America e-mail info@gaunt.com ph +1 941 778 5251 fax +1 941 778 5252

Address for all other communications:

The Student Editor New Zealand Journal of Public and International Law Faculty of Law Victoria University of Wellington PO Box 600 Wellington, New Zealand e-mail nzjpil-editor@vuw.ac.nz fax +64 4 463 6365

iv

NEW ZEALAND JOURNAL OF PUBLIC AND INTERNATIONAL LAW

Advisory Board

Professor Hilary Charlesworth Australian National University

Professor Scott Davidson University of Lincoln

Professor Andrew Geddis University of Otago

Judge Sir Christopher Greenwood International Court of Justice

Emeritus Professor Peter Hogg QC Blake, Cassels and Graydon LLP

Professor Philip Joseph University of Canterbury

Rt Hon Judge Sir Kenneth Keith International Court of Justice

Professor Jerry Mashaw Yale Law School

Hon Justice Sir John McGrath Supreme Court of New Zealand

Editorial Committee

Dr Mark Bennett Professor Tony Angelo (Joint Editor-in-Chief) Henry Hillind (Student Editor) Professor Richard Boast Associate Professor Petra Butler

Assistant Student Editors

Sarah Koo

Rt Hon Sir Geoffrey Palmer QC Distinguished Fellow, NZ Centre for Public Law/Victoria University of Wellington

Dame Alison Quentin-Baxter *Barrister, Wellington*

Professor Paul Rishworth University of Auckland Crown Law Office, Wellington

Professor Jeremy Waldron New York University

Sir Paul Walker Royal Courts of Justice, London

Deputy Chief Judge Caren Fox Māori Land Court

Professor George Williams University of New South Wales

Hon Justice Joseph Williams High Court of New Zealand

Dr Joel Colón-Ríos Associate Professor Alberto Costi Professor Claudia Geiringer Dr Dean Knight (Joint Editor-in-Chief) Joanna Mossop

Breanna Morgan

v

(2015) 13 NZJPIL



The New Zealand Centre for Public Law was established in 1996 by the Victoria University of Wellington Council with the funding assistance of the VUW Foundation. Its aims are to stimulate awareness of and interest in public law issues, to provide a forum for discussion of these issues and to foster and promote research in public law. To these ends, the Centre organises a year-round programme of conferences, public seminars and lectures, workshops, distinguished visitors and research projects. It also publishes a series of occasional papers.

Officers

Professor Claudia Geiringer
Associate Professor Petra Butler
Dr Carwyn Jones
Dr Dean Knight
Rozina Khan

For further information on the Centre and its activities visit www.victoria.ac.nz/nzcpl or contact the Centre and Events Administrator at nzcpl@vuw.ac.nz, ph +64 4 463 6327, fax +64 4 463 6365.

vi

FOREWORD

Tony Angelo* and Dean Knight**

This is the second issue of the New Zealand Journal of Public and International Law for 2015. Following our established pattern, this general issue includes a number of articles across a range of topics, complementing the more specific conference or topic oriented issue which appears as part one of the volume.

Nevertheless the articles in this issue have a theme, and that is a theme relating to rights at the broadest level. Two of the articles address rights for smaller or less fortunate groups in society and indicate ways in which the international community and New Zealand in particular can better assist those with disabilities. The third and more general of the articles concerns the rights of all members of the New Zealand community in relation to the operation of local authorities - a right that might, in a most general sense, be seen as one of good governance at a subnational level in institutions with close relationships with local communities.

Lida Ayoubi's article looks at copyright and access for the visually impaired to copyright protected material, in the context of the Marrakesh Treaty of 2013. The article demonstrates the compatibility of the Marrakesh Treaty provisions with the basic international copyright law instruments. She concludes with an appeal to the international community to adopt the Marrakesh Treaty and then to implement appropriate measures in the interests of the visually impaired.

The second article concerns New Zealand's ratification of the Convention on the Rights of Persons with Disabilities and, in particular, New Zealand's implementation of the Convention since it came into force in 2008. In this article, Sylvia Bell, Judy McGregor and Margaret Wilson argue that, despite good intentions, New Zealand's approach is not aligned with the Convention and indeed fails to honour its commitment to the disability community.

In the final article, Laura Hardcastle reviews the regimes allowing ministerial intervention in subnational institutions and argues in favour of greater democratic interplay in the exercise of ministerial powers. She proposes a set of principles which would inform the use of ministerial intervention powers, preferably before the exercise of the powers, or provide a basis upon which post-exercise judicial review may take place.

^{*} Professor, Faculty of Law, Victoria University of Wellington.

^{**} Senior Lecturer, Faculty of Law, Victoria University of Wellington.

vii

(2015) 13 NZJPIL

viii