School of Government

GOVT 541 LAW IN THE PUBLIC SECTOR

(15 Points)

Trimester 2 / 2016

(CRN 27188)

COURSE OUTLINE

Prescription

An introduction to various aspects of Government as it affects public servants, including administrative law, the Treaty of Waitangi, constitutional law, civil rights and the legal system and method.

Course Learning Objectives

At the end of this course, students will be able to:

- explain the principles underlying New Zealand's constitution;
- explain the practice of government within the law with attention to the relationships between legal rules, political structures, Cabinet and other decision-making processes and policy outcomes;
- analyse problems in the main areas of law relevant to state sector administration, seeking solutions in a setting governed by public law and other rules of public administration.

Course Content and Readings

The course is divided into three sections, each taught over a full day. Students are expected to have read and discussed **in advance**, and will be questioned on, all the readings for each module. All of the required readings will be available on Blackboard/Talis Aspire. Students are expected to have a good understanding of the New Zealand system of government.

An indicative syllabus is set out in the Appendix. The final syllabus will be available on Blackboard/Talis Aspire.

Recommended Readings

- Geoffrey Palmer and Matthew Palmer, *Bridled Power: New Zealand's Constitution and Government* (4th ed., OUP, 2004).
- Philip Joseph, Constitutional and Administrative Law in New Zealand (4th ed., 2014);
- Ross Carter, *Burrows and Carter: Statute Law in New Zealand* (5th ed., Wellington, LexisNexis 2015);
- Matthew Palmer, *The Treaty of Waitangi in New Zealand's Law and Constitution* (Wellington, VUP, 2008).

Trimester Dates

Monday 8 August – Friday 28 October 2016

Withdrawal from Course

Formal notice of withdrawal must be in writing on a Course Add/Drop form (available from either of the Faculty's Student Customer Service Desks or from the course administrator). Not paying your fees, ceasing to attend lectures or verbally advising a member of staff will NOT be accepted as a formal notice of withdrawal.

- 1. Your fees will be refunded if you withdraw from this course on or before **Friday 19 August 2016**.
- 2. The standard last date for withdrawal from this course is **Friday 7 October 2016**. After this date, students forced to withdraw by circumstances beyond their control must apply for permission on an 'Application for Associate Dean's Permission to Withdraw Late' including supporting documentation. The application form is available from either of the Faculty's Student Customer Service Desks or online.

Names and Contact Details

Lecturers:	Dr Dean Knight (Course Coordinator) Room GB 341A, Old Government Buildings, Pipitea Campus Telephone: (04) 463 6364 Email: dean.knight@vuw.ac.nz
	Professor Mark Hickford Room GB 203, Old Government Buildings, Pipitea Campus Telephone: (04) 463 6309
	Email: mark.hickford@vuw.ac.nz
Administrator:	Darren Morgan Room RH 821, Level 8, Rutherford House, Pipitea Campus Telephone: (04) 463 5458 Email: darren.morgan@vuw.ac.nz
School Office Hours:	8.30am to 5.00pm, Monday to Friday

Class Times and Room Numbers

This course is delivered in a modular format.

Module One:Monday 8 August 20169.00am - 5.00pmModule Two:Tuesday 30 August 20169.00am - 5.00pmModule Three:Tuesday 18 October 20169.00am - 5.00pm

Location: Classes will be held on, or close to, the Pipitea Campus of Victoria University

in Wellington and you will be advised of your classroom one week prior to each module by email. The timetable is also available to view on the Victoria

University website at www.victoria.ac.nz/students/study/timetables .

Attendance is required at all teaching days

Course Delivery

This course is delivered in a modular format over three days (three 'modules') of 6 hours contact time each (18 hours total) between 9.00am and 5.00pm on the days indicated above, supplemented by 6 hours (preparation by reading and discussing course materials in groups beforehand) between module meetings, as detailed below.

Attendance is required at all teaching days for the whole of each day.

Expected Workload

The learning objectives set for each course are demanding and to achieve them, candidates must make a significant commitment in time and effort to reading, studying, thinking, and completion of assessment items outside of contact time. Courses vary in design but all require preparation and learning before the first day of the course and regular learning is also necessary (students who leave everything to the last moment rarely achieve at a high level).

Expressed in input terms, on average, the time commitment required usually translates to approximately 150 hours for a 15-point course. Some of that is set contact time. The rest is your study time and we recommend you study weekly for approximately 8-10 hours.

Assessment

Task	Due date	Percentage of Final Grade
Essay (1,500 words) (available 3:30pm, Thursday 11 August 2016)	3:30pm Monday, 22 August 2016	25%
Take-home test (available 3:30pm, Thursday 1 September 2016)	3:30pm Monday, 5 September 2016	25%
Research paper (3,500 words) (self-selected topic)	3:30pm Friday 28 October 2016	50%

For all three pieces of assessment, you will be notified only if your work is NOT received.

Marks for the essay and test will be available before the next module class is held.

All assignments and tests should be submitted via Blackboard.

Students should keep a copy of all submitted work.

The Assessment Handbook will apply to all Victoria courses: see www.victoria.ac.nz/documents/policy/staff-policy/assessment-handbook.pdf.

Attendance and reasonable participation at each class is a requirement. It is not graded, but appreciably good or poor participation will be taken into account in the event that the overall mark for the course is on the cusp between two grades.

Attendance at a class will only be excused for truly exceptional circumstances, and not for more than one of the three classes.

Mandatory Course Requirements

In addition to obtaining an overall course mark of 50 or better, students must submit or participate in all pieces of assessment required for this course.

Any student who is concerned that they have been (or might be) unable to meet any of the mandatory course requirements because of exceptional personal circumstances, should contact the course coordinator as soon as possible.

If you cannot complete an assignment or sit a test or examination, refer to www.victoria.ac.nz/home/study/exams-and-assessments/aegrotat.

Penalties

The ability to plan for and meet deadlines is a core competency of both advanced study and public management. Failure to meet deadlines disrupts course planning and is unfair on students who do submit their work on time. It is expected therefore that you will complete and hand in assignments by the due date. Marks will be deducted at the rate of 5% for every day by which the assignment is late and no assignments will be accepted after 5 working days beyond the date they are due (for example, if you get 65% for an assignment, but you handed it in on Monday when it was due the previous Friday, you will get a mark of 50%).

If ill-health, family bereavement or other personal circumstances beyond your control prevent you from meeting the deadline for submitting a piece of written work or from attending class to make a presentation, you can apply for and may be granted an extension to the due date. You should let your course coordinator know as soon as possible in advance of the deadline (if circumstances permit) if you are seeking an extension. Where an extension is sought, evidence, by way of a medical certificate or similar, may be required by the course coordinator.

Academic Integrity, Plagiarism, and the Use of Turnitin

Plagiarism is presenting someone else's work as if it were your own, whether you mean to or not. 'Someone else's work' means anything that is not your own idea. Even if it is presented in your own style, you must still acknowledge your sources fully and appropriately. This includes:

- material from books, journals or any other printed source
- the work of other students or staff
- information from the Internet
- software programs and other electronic material
- designs and ideas
- the organisation or structuring of any such material.

Acknowledgement is required for *all* material in any work submitted for assessment unless it is a 'fact' that is well-known in the context (such as "Wellington is the capital of New Zealand") or your own ideas in your own words. Everything else that derives from one of the sources above and ends up in your work – whether it is directly quoted, paraphrased, or put into a table or figure, needs to be acknowledged with a reference that is sufficient for your reader to locate the original source.

Plagiarism undermines academic integrity simply because it is a form of lying, stealing and mistreating others. Plagiarism involves stealing other people's intellectual property and lying about whose work it is. This is why plagiarism is prohibited at Victoria.

If you are found guilty of plagiarism, you may be penalised under the Statute on Student Conduct. You should be aware of your obligations under the Statute, which can be downloaded from the policy website (www.victoria.ac.nz/home/about/policy/students.aspx). You could fail your course or even be suspended from the University. Plagiarism is easy to detect. The University has systems in place to identify it.

Student work provided for assessment in this course may be checked for academic integrity by the electronic search engine www.turnitin.com. Turnitin is an on-line plagiarism prevention tool which compares submitted work with a very large database of existing material. At the discretion of the Head of School, handwritten work may be copy-typed by the School and subject to checking by Turnitin. Turnitin will retain a copy of submitted materials on behalf of the University for detection of future plagiarism, but access to the full text of submissions will not be made available to any other party.

There is guidance available to students on how to avoid plagiarism by way of sound study skills and the proper and consistent use of a recognised referencing system. This guidance may be found at the following website www.victoria.ac.nz/home/study/plagiarism.aspx . If in doubt, seek the advice of your course coordinator.

Plagiarism is simply not worth the risk.

Communication of Additional Information

Information will be communicated via Blackboard. It is essential, therefore, that you activate your @myvuw.ac.nz email account (the free email account created for you when you enrol and accessed via the myVictoria student web portal) before the start of the course. Once you have activated your @myvuw.ac.nz email account, if you want to receive these emails at your preferred email address (e.g. your home or work email address), you must modify the settings so all emails sent to it are automatically forwarded to your preferred email address. For more information, please go to www.victoria.ac.nz/its/student-services/FAQs.aspx#Email Forward.

Student Feedback

Student feedback on University courses may be found at www.cad.vuw.ac.nz/feedback/feedback_display.php.

Access to Blackboard

Blackboard is Victoria University's online environment that supports teaching and learning by making course information, materials and other learning activities available via the internet through the myVictoria student web portal. Ensure that you can access Blackboard before the course begins.

To access the Blackboard site for this course:

- Open a web browser and go to www.myvictoria.ac.nz.
- Log into myVictoria using your ITS Username (on your Confirmation of Study) and password (if you've never used the Victoria University computer facilities before, your initial password is your student ID number, on your Confirmation of Study, Fees Assessment or student ID card you may be asked to change it when you log in for the first time).
- Once you've logged into myVictoria, select Blackboard (from the options along the top of the page) to go to your Blackboard homepage.
- The "My Courses" section displays the courses you have access to select the appropriate link to access the course-specific Blackboard site. Please note that only courses that are actually using Blackboard and have been made available to students by their respective course coordinator will be displayed.

If you have any problems gaining access to Victoria University's computer facilities, such as myVictoria and Blackboard, you should contact the ITS Service Desk on (04) 463 5050 or

its-service@vuw.ac.nz. See www.victoria.ac.nz/its/student-services/ for more information.

Power-point slides and other lecture materials that are posted on Blackboard may differ from the presentations used in class, as the copyright rules for archived presentations differ somewhat from those for live presentation.

Link to General Information

For general information about course-related matters, go to www.victoria.ac.nz/vbs/studenthelp/general-course-information.

Note to Students

Your assessed work may also be used for quality assurance purposes, such as to assess the level of achievement of learning objectives as required for accreditation and academic audit. The findings may be used to inform changes aimed at improving the quality of VBS programmes. All material used for such processes will be treated as confidential, and the outcome will not affect your grade for the course.

School of Government Service Standards

Good learning and teaching outcomes for students in School of Government courses depend on many factors, including open, transparent and accountable relationships between teaching and support staff, and students in their various activities. The following service standards indicate some of the key expectations that teaching staff and students can have of each other. In all cases, they represent what the School believes should be 'normal' practice; exceptional circumstances can and will be negotiated as required.

Please note that there are University-wide policies relating to assessment – including rights of review and appeal. Details may be found in the Assessment Handbook (which is reviewed and updated from time to time – www.victoria.ac.nz/about/governance/dvc-academic/publications).

In general terms, any concerns that a student or students may have should be raised with the course coordinator in the first instance. If that course of action is not appropriate, the School's programme support staff will direct you to the relevant Programme Director/Coordinator.

Standards relating to staff timeliness of responses to email and phone queries:

• Email or phone queries from students will be responded to in 48 hours.

Standards relating to availability of course materials:

- Students on modular or intensive courses will usually have course materials at least 4 weeks before the course starts.
- Students on weekly courses will usually have course materials available on the first day of the course.

Standards relating to attendance:

- It is expected that students will attend <u>all</u> contact teaching sessions for a course. If a student is aware that they will be unable to attend part of a course prior to it commencing, they are required to advise the course coordinator. In such a situation, the student may be declined entry into the course.
- Where a course coordinator approves some non-attendance before the class commences, the
 course coordinator may set additional item(s) of assessment of learning and teaching
 objectives for the course for students unable to attend. Advice relating to the submission
 and assessment of any such additional assessment will be provided by the course
 coordinator.

Variations to the assessment details provided in the course outline:

Any variation to the assessment details in the course outline will be formally agreed between
the course coordinator and students at the earliest possible time, preferably at the beginning
of the course.

Standards relating to assignments – turnaround and feedback:

- Unless otherwise agreed between students and the course coordinator, items of assessment will be marked within 15 working days of submission.
- Comments on pieces of assessment will allow students to understand the reasons for the
 mark awarded, relative to the teaching and learning objectives specified in the course
 outline, and will usually include advice on how the student can improve their grades in
 future assignments.

Appendix: Course Syllabus

Module 1: Legal Context and Architecture (Monday, 8 August 2016)

Constitutional Law

- Nature and sources
- Institutions
- Principles

International Law

Administrative Law

- Judicial review
- (Selected) accountability mechanisms

Module 2: Law in Practice (Tuesday, 20 August 2016)

Legal Method

- Case law
- Statutory interpretation, including presumption of consistency
- Supervisory jurisdiction

NZ Bill of Rights Act

Law within Executive Government

- Cabinet decision-making, executive law and legal risk
- Government legal community and relationship

Module 3: Case studies (Tuesday, 18 October 2016)

Crown-iwi relations: Treaty of Waitangi and the role of law in the state sector

- Is Treaty part of New Zealand law? How/why?
- Customary rights and interests
- The legal and public policy aspects of Crown-iwi relations in the executive

Case studies

- Treaty settlements and natural resources
- Mixed ownership model litigation: jurisprudence, legislation and policy interweaving