TE WHARE WĀNANGA O TE ŪPOKO O TE IKA A MĀUI

VICTORIA
UNIVERSITY OF WELLINGTON

School of Government

PADM 509
APPROVED PERSONAL COURSE OF STUDY
(24 Points)

(Taught with MAPP 523
POLITICS, PHILOSOPHY AND PUBLIC POLICY)

Trimester 2 / 2014

COURSE OUTLINE

Names and Contact Details

Course Coordinator: **Dr David Bromell**
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Administrator: **Darren Morgan**
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School Office Hours: 8.30am to 5.00pm, Monday to Friday

Trimester Dates

Monday 14 July to Tuesday 4 November 2014

Withdrawal from Course

Formal notice of withdrawal must be in writing on a Course Add/Drop form (available from either of the Faculty's Student Customer Service Desks or from the course administrator). Not paying your fees, ceasing to attend lectures or verbally advising a member of staff will NOT be accepted as a formal notice of withdrawal.

1. Your fees will be refunded if you withdraw from this course on or before **Friday 25 July 2014**.

2. The standard last date for withdrawal from this course is **Friday 26 September 2014**. After this date, students forced to withdraw by circumstances beyond their control must apply for permission on an '*Application for Associate Dean's Permission to Withdraw Late*' including supporting documentation. The application form is available from the Faculty's Student Customer Service Desk.

Class Times and Room Numbers

Module One: Friday 18 July 2014   8.30am – 6.00pm
Module Two: Friday 5 September 2014   8.30am – 6.00pm
Module Three: Friday 24 October 2014   8.30am – 6.00pm
Please note that Friday 24 October is the day before Labour Weekend.

Attendance is <u>required</u> at all three modular teaching days

Locations: Classes will be held on the Pipitea Campus of Victoria University in Wellington and you will be advised of your classroom one week prior to each module by email. The timetable is also available to view on the Victoria University website at www.victoria.ac.nz/students/study/timetables .

Course Delivery and Attendance

This course is delivered in a modular format, which includes a minimum of 24 hours contact. The 24 hours are broken up into three separate days of eight hours each (a 'module'). There are three modules in the course with approximately six weeks between each module. **Attendance is <u>required</u> at all three modular teaching days (8.30am – 6.00pm).**

If, before enrolment for a course, you are aware that you will not be able to attend for part of a day, you must notify the Director of Master's Programmes when you enrol explaining why you will not be able to attend. The Director of Master's Programmes will consult with the relevant course coordinator. In such circumstances, you may be declined entry into a course.

If you become aware after a course starts that you will be unable to attend part or all of a day (i.e. more than two hours), you must advise the course coordinator explaining why you will be unable to attend. The course coordinator may excuse you from attendance and may also require you to complete compensatory work relating to the course content covered during your absence.

Expected Workload

The learning objectives set for each course are demanding and, to achieve them, candidates must make a significant commitment in time and effort to reading, studying, thinking and completion of assessment items outside of contact time. Courses vary in design but all require preparation and learning before the first day of the course and regular learning is also necessary (students who leave everything to the last moment rarely achieve at a high level).

Expressed in input terms, on average, the time commitment required usually translates to approximately 240 hours (including class contact time) for a 24-point course.

Course Prescription

This course examines the contribution of political, social and moral philosophy to an understanding of the role of the state, and some of the issues surrounding the application of social science theories and methodologies to the conduct of policy analysis.

Course Learning Objectives

PADM candidates are expected to achieve these learning outcomes at a level that reflects the fact that this is a 24-point course. Moreover, in terms of learning outcomes, students are expected to engage at a level appropriate for senior managers in the NZ public sector (e.g. a strategic rather than operational focus; oriented towards whole-of-government rather than a single work unit or organisation; demonstrating synthesis, contextuality and multidisciplinarity in thinking), and will accordingly be assessed on that basis.

This course examines the contribution of political, social and moral philosophy to an understanding of the role of the state and the design of public policies. It considers several competing moral frameworks that influence ethical discourse on policy issues, and examines some of the key moral values and principles (e.g. liberty, justice, the public interest, the harm principle, the precautionary principle, etc.) that need to be taken into account when evaluating policy options. It does not provide

a comprehensive course in political or social philosophy, but rather an introduction to a number of important theories, approaches and ideas that bear on 'hard questions' and dilemmas facing policy-makers. Various important contemporary policy issues are examined to illustrate the role of ethical considerations in governmental decision-making and the nature of the trade-offs that must often be confronted.

This course develops skills in critical thinking, dealing with complexity, and clear communication. By the end of the course, it is expected that students will be able to:

- explain the strengths and weaknesses of a number of influential moral theories and identify their relevance to policy-making;
- apply specific ethical values and principles to an analysis of particular policy issues;
- engage with others in moral argument in a context of pluralism where some arguments are better than others, but no argument can win; and
- think critically about 'the right thing to do' as citizens and as appointed or elected officials.

Course Content

The following outline indicates material covered in each module.

Module One: Six theories of justice (Friday 18 July 2014)

1. **Introduction / Utilitarianism**
   - introduction to the course – and to political philosophy
   - consequentialism and utilitarianism
   - Jeremy Bentham
   - deontological vs teleological ethics
   - John Stuart Mill – and the English utilitarians in India
   - cost-benefit analysis
   - the trolley problem

2. **Justice as fairness**
   - Immanuel Kant's *Groundwork for the Metaphysics of Morals* (1780)
   - John Rawls's theory of justice
   - the 'original position' and 'veil of ignorance'
   - principles of justice
   - the difference/maxim in principle
   - the politics of liberal equality

3. **Entitlement and compensation**
   - Robert Nozick's *Anarchy, State, and Utopia*
   - 'state of nature', 'natural rights' and the Lockean proviso
   - the minimal state
   - positive and negative rights
   - liberty, equality, fraternity – and pre-conditions for the exercise of liberty

4. **A capabilities approach**
    - Amartya Sen / Martha Nussbaum
    - functionings, capabilities, agency, freedom
    - measuring well-being and social progress
    - basic capabilities?
    - transcendental institutionalism and realisation-focused comparison
    - public reason and open impartiality

5. **Civic virtue and the common good**
    - Aristotle – justice as teleological and honorific
    - Michael Sandel on the moral limits of markets, the purpose of politics and the formation of virtue
    - Alasdair MacIntyre – 'narrative quest' and belonging in communities
    - obligations of solidarity
    - justice and the common good

6. **Catholic social teaching**
    - Pope Leo XIII and Rerum Novarum (1891)
    - key documents in an evolving tradition
    - 'dignity', rights and the common good
    - forms of justice: commutative, distributive, social
    - labour, capital and a living wage
    - just ownership and use of property
    - prioritisation principles
    - the preferential option for the poor
    - Pope Francis – new directions?

Module Two (Friday 5 September 2014)

1. **Government and 'the good society'**
    - justifications for the state
    - competing conceptions of the good society
    - state neutrality vs perfectionism
    - the goals of public policy
    - 'the common good' and 'the public interest'

2. **Liberty, coercion, harm and precaution**
    - positive and negative liberty
    - the presumption in favour of liberty
    - the 'best judge' principle
    - grounds for coercion by the state (and others)
    - the 'harm principle', the 'precautionary principle', the 'preclusion principle'
    - moral legalism and the offence principle
    - state paternalism
    - trade-offs and decision rules

3. **Two case studies**
   - vehicle emissions standards
   - active voluntary euthanasia

4. **Values pluralism and public policy**
   - reasonable pluralism in liberal societies
   - various attempts to deal with values pluralism
   - a proposed approach to public policy making

Module Three (Friday 24 October 2014)

1. **Equality and inequality**
   - an instrumental or intrinsic goal?
   - equality of what?
   - equality, capabilities and sufficiency
   - measuring inequality
   - priority vis-à-vis other social goods
   - equitable and inequitable inequalities?
   - whose responsibility?

2. **'A fair go' in public policy**
   - a framework for public reasoning
   - making sense of moral reasoning
   - concern for 'a fair go' – nature and nurture
   - political relevance and political rhetoric
   - context, relationships, time
   - fair process
   - fair outcomes
   - 'a fair go' and social evaluation

3. **Ethnocultural diversity and public policy**
   - diversity as fact and norm
   - ethno-cultural diversity in New Zealand
   - identities, categories and groups
   - special measures
   - biculturalism / multiculturalism
   - indigeneity
   - limits of tolerance
   - working with ethnic minorities

4. **Case study: Climate change, sea level rise and extreme weather events**
   - climate change and its implications for New Zealand
   - climate change and distributive justice
   - timeframes for planning and response
   - roles and responsibilities
   - extreme weather events
   - implications for local government: a Canterbury perspective

Readings

There is no prescribed text; nor is there a set of course readings. Useful books and readings relevant to each module are set out below. A number of these have hyperlinks – you can access these free online. You can access journal articles online through the VUW library home page (Journal finder). Some key documents (indicated below) can be accessed from the course resources on Blackboard.

The pre-reading for each module will be the basis for exercises and discussion in class. Following module 1, you will benefit from reading Michael Sandel's *Justice* (2009) – see below.

Additional reading is suggested following each module, so you can follow up on ideas of interest and to provide some starting points for your own research and preparation of assignments.

Blackboard is Victoria University's online environment that supports teaching and learning by making course information, materials and other learning activities available via the internet through the myVictoria student web portal.

To access the Blackboard site for this course:

1. Open a web browser and go to www.myvictoria.ac.nz .
2. Log into myVictoria using your ITS Username (on your Confirmation of Study) and password (if you've never used the Victoria University computer facilities before, your initial password is your student ID number, on your Confirmation of Study, Fees Assessment or student ID card – you may be asked to change it when you log in for the first time).
3. Once you've logged into myVictoria, select Blackboard (from the options along the top of the page) to go to your Blackboard homepage.
4. The "My Courses" section displays the courses you have access to – select the appropriate link to access the course-specific Blackboard site. Please note that only courses that are actually using Blackboard and have been made available to students by their respective course coordinator will be displayed.

You are recommended to ensure that your computer access to Victoria University's computer facilities, such as myVictoria and Blackboard, is working BEFORE your course starts. If you have any problems, you should contact the ITS Service Desk on (04) 463 5050 or its-service@vuw.ac.nz . See www.victoria.ac.nz/its/student-services/ for more information.

Useful books

If you buy only one book, make it this one:
Sandel, M. (2009) *Justice: What's the right thing to do?* New York: Farrar, Straus and Giroux.

Boston, J., Bradstock, A. and Eng, D. (eds) (2010) *Public Policy: Why ethics matters,* Canberra: ANU E-Press. Available free online: http://epress.anu.edu.au/titles/australia-and-new-zealand-school-of-government-anzsog-2/ethics_matters_citation **(Introduction on Blackboard)**.
Boston, J., Bradstock, A. and Eng, D. (eds) (2011) *Ethics and Public Policy: Contemporary issues,* Wellington: Victoria University Press. Available for a modest cost online: http://mebooks.co.nz/index.php?route=product/product&product_id=355

Bromell, D. (2008) *Ethnicity, Identity and Public Policy: Critical perspectives on multiculturalism,* Wellington: Institute of Policy Studies, School of Government, Victoria University of Wellington. Available free online: http://ips.ac.nz/publications/publications/show/247

Reading for Module 1

Pre-reading
Arvan, M. (2014) 'How do you read philosophy?', *The Philosophers' Cocoon*, http://philosopherscocoon.typepad.com/blog/2014/03/how-do-you-read-philosophy.html
Arvan, M. (2014) 'How do you write?' *The Philosophers' Cocoon*, http://philosopherscocoon.typepad.com/blog/2014/03/how-do-you-write.html
Bromell, D. (2014) *Why (not) political philosophy?* (**on Blackboard**) – this will be the basis for discussion at the beginning of the course.

Further reading related to Module 1
'Britain's Last Trial for Cannibalism at Sea: The story of the *Mignonette*'. www.nmmc.co.uk/images/uploads/The%20Mignonette1.pdf
Cohen, G. (2011) 'How to do political philosophy', in G. Cohen, *On the Currency of Egalitarian Justice, and Other Essays in Political Philosophy*, ed. M. Otsuka, Princeton: Princeton University Press, pp. 225-235 (**on Blackboard**).
Kymlicka, W. (1990) *Contemporary Political Philosophy: An introduction,* Oxford: Clarendon.

Utilitarianism and cost-benefit analysis
Argyrous, G. (2013) *A Review of Government Cost-Benefit Analysis Guidelines: How do they differ?* Occasional paper, Australia and New Zealand School of Government, www.anzsog.edu.au/media/upload/publication/112_SSC-Occpaper-6-Argyrous-G-1.3.13.pdf
Bentham, J. (1789) *Introduction to the Principles of Morals and Legislation,* ed. J. Burns and H. Hart, Oxford: Clarendon Press, 1996.
Gray, J. (1991) 'Introduction', *John Stuart Mill: On Liberty and other essays*, pp. vii–xxx, Oxford: Oxford University Press.
Greene, J. (2013) *Moral Tribes: Emotion, reason, and the gap between us and them,* London: Atlantic Books.
Mill, J.S. (1871) *Utilitarianism*, available as a print or electronic resource in VUW library.
New Zealand Treasury (2005) *Cost Benefit Analysis Primer* Version 1.12. Wellington, New Zealand Treasury. http://treasury.govt.nz/publications/guidance/planning/costbenefitanalysis
Sandel, M. (2009) *Justice: What's the right thing to do?* New York: Farrar, Straus & Giroux, chapter 2.
Sen, A. (2000) 'The discipline of cost-benefit analysis', *Journal of Legal Studies* 29, S2, pp. 931–952, www.jstor.org/stable/10.1086/468100

John Rawls: Justice as fairness
Rawls, J. (1971) *A Theory of Justice,* London: Oxford University Press.
Rawls, J. (1993) *Political Liberalism,* New York: Columbia University Press.
Rawls, J. (2001) *Justice as Fairness: A restatement,* Cambridge, MA: Harvard University Press.
Wenar, L. (2008) 'John Rawls', *The Stanford Encyclopedia of Philosophy* (Fall 2008 Edition) Edward N. Zalta (ed.), http://plato.stanford.edu/archives/fall2008/entries/rawls/

Robert Nozick
Nozick, R. (1974) *Anarchy, State and Utopia,* Oxford: Blackwell.
Uzgalis, W. (2012) 'John Locke', *The Stanford Encyclopedia of Philosophy* (Fall 2012 Edition), Edward N. Zalta (ed.), http://plato.stanford.edu/archives/fall2012/entries/locke/

A capabilities approach

Nussbaum, M. (2000) *Women and Human Development: The capabilities approach,* Cambridge: Cambridge University Press.

Sen, A. (1999) *Development as Freedom,* Oxford: Oxford University Press.

Sen, A. (2009) *The Idea of Justice,* Cambridge, MA: Belknap Press.

Sen, A. (2009) 'Introduction', *Adam Smith: The theory of moral sentiments*, 250th anniversary edition, ed. with notes by R. Hanley, pp. vii–xxvi, New York, Penguin **(on Blackboard)**.

Civic virtue and the common good

Aristotle (1953) *The Ethics of Aristotle: The Nichomachean Ethics*, ET J.A.K. Thomson, Harmondsworth, Middlesex: Penguin.

Kraut, R. (2012) 'Aristotle's Ethics', *The Stanford Encyclopedia of Philosophy*, ed. E. Zalta, http://plato.stanford.edu/archives/win2012/entries/aristotle-ethics/

MacIntyre, A. (1981) *After Virtue: A study in moral theory.* London: Duckworth.

MacIntyre, A. (1988) *Whose Justice? Which Rationality?* Notre Dame, IN: University of Notre Dame Press.

Miller, F. (2012) 'Aristotle's Political Theory', *The Stanford Encyclopedia of Philosophy*, ed. E. Zalta, http://plato.stanford.edu/archives/fall2012/entries/aristotle-politics/

Sandel, M. (1982) *Liberalism and the Limits of Justice,* Cambridge/New York: Cambridge University Press.

Sandel, M. (1996) *Democracy's Discontent: America in search of a public philosophy,* Cambridge: MA: Belknap Press.

Sandel, M. (2009) *Justice: What's the right thing to do?* New York: Farrar, Straus & Giroux.

Sandel, M. (2012) *What Money Can't Buy: The moral limits of markets,* New York: Farrar, Straus and Giroux.

Sandel, M. (2013) 'Market reasoning as moral reasoning: Why economists should re-engage with political philosophy', *Journal of Economic Perspectives* 27 (4), pp. 121–140.

Catholic social teaching

Catholic Church in Aotearoa New Zealand, Social Action, www.catholic.org.nz/social-action/dsp-default.cfm?loadref=11

Hollenbach, D. (1988) *Justice, Peace, and Human rights: American Catholic social ethics in a pluralistic world,* New York: Crossroad.

National Conference of Catholic Bishops (1986) *Economic Justice for All: Pastoral letter on Catholic social teaching and the U.S. economy,* Washington, DC: National Conference of Catholic Bishops.

Reading for Module 2

Pre-reading

(*Pre-reading on assisted voluntary euthanasia will be the basis of an exercise in session four.*)

Campbell, A., Guillett, G. and Jones, G. (1992) *Practical Medical Ethics,* Auckland: Oxford University Press, chapters 1 and 8 **(on Blackboard)**.

Lord Falconer (2012) *Report of Commission on Assisted Dying*, London: Demos, www.commissiononassisteddying.co.uk/

George, K. (2007) 'A woman's choice? The gendered risks of voluntary euthanasia and physician-assisted suicide', *Medical Law Review*, 15, Spring, pp. 1-33 **(on Blackboard)**.

Parliamentary Library (2003) 'Voluntary euthanasia and New Zealand', background note 2003/07, www.parliament.nz/resource/0000000219

Further reading related to Module 2

Government and 'the good society'

Barry, B. (1965) *Political Argument,* London: Routledge and Kegan Paul, Chapters X-XV.

Benditt, T. (1973) 'The public interest', *Philosophy and Public Affairs*, 2 (3), pp. 291-311.

Caney, S. (1991) 'Consequentialist defences of liberal neutrality', *The Philosophical Quarterly*, 41 (165), pp. 457-477.

Caney, S. (1995) 'Anti-perfectionism and Rawlsian liberalism', *Political Studies*, 43, pp. 248-264.

Cochran, C. (1974) 'Political science and "the public interest"', *Journal of Politics*, 36 (2), pp. 327-355.

Dahl, R (1989) *Democracy and its Critics,* New Haven: Yale University Press, chapters 20-21.

Douglass, B. (1980) 'The common good and the public interest', *Political Theory*, 8 (1), pp. 103-117.

Dupré, L. (1993) 'The common good and the open society', *The Review of Politics*, 55 (4), pp. 687–712.

Francis, M. and Tully, J. (eds) (2009) *In the Public Interest: Essays in honour of Professor Keith Jackson,* Christchurch: Canterbury University Press, esp. chapter 1 **(on Blackboard)**.

New Zealand Treasury, various resources on *Higher Living Standards for New Zealanders*, at www.treasury.govt.nz/abouttreasury/higherlivingstandards

Smith, T. (1999) 'Aristotle on the conditions for and limits of the common good', *American Political Science Review*, 93 (3), pp. 625–636.

Stiglitz, J., Sen, A., and Fitoussi, J.-P., (2009) *Report by the Commission on the Measurement of Economic Performance and Social Progress*, www.stiglitz-sen-fitoussi.fr/en/index.htm

Tullock, G. (1984) 'A (partial) rehabilitation of the public interest theory', *Public Choice*, 42, pp. 89-99.

Liberty, coercion, harm and precaution

Dworkin, R. (1985) *A Matter of Principle,* Cambridge, MA: Harvard University Press, chapter 11.

Feinberg, J. (1973) *Social Philosophy,* New Jersey: Prentice-Hall, chapters 2-3.

Feinberg, J. (1980) *Rights, Justice and the Bounds of Liberty: Essays in social philosophy,* Princeton: Princeton University Press.

Goodin, R. (1990) 'Liberalism and the Best-Judge Principle', *Political Studies*, 38, pp. 181-195.

Goodin, R. and Reeve, A. (eds.) (1989) *Liberal Neutrality,* London: Routledge.

John, P. et al. (2011) *Nudge, Nudge, Think, Think: Experimenting with ways to change civic behaviour,* London: Bloomsbury.

MacLeod, C. (1997) 'Liberal neutrality or liberal tolerance?' *Law and Philosophy*, 16, pp. 529-559.

Mill, J. S. (1956 edition) *On Liberty,* New York: Liberal Arts Press.

Sartorius, R. (ed.) (1983) *Paternalism,* Minneapolis: University of Minnesota Press, esp. chapters 1, 2, 3 and 13.

Thaler, R. and Sunstein, C. (2008) *Nudge: Improving decisions about health, wealth and happiness,* London: Penguin.

Case study: Vehicle emissions standards

HAPINZ (2012) *Updated Health and Air Pollution in New Zealand Study*, www.hapinz.org.nz/

JEVIC (2006) *Emissions Tail Pipe Test Trial: Final report*, www.transport.govt.nz/research/Documents/JEVIC-Emissions-Trial.pdf

Ministry of Transport, *Changes to the Vehicle Emissions Rule*, www.transport.govt.nz/ourwork/Pages/ChangestotheVehicleEmissionsRule.aspx

Ministry of Transport, *Vehicle Emissions Pilot Project Report* (2006), www.transport.govt.nz/research/othertransportresearch/Pages/vehicleemissionspilotprojectreport.aspx

New Zealand Transport Agency (2014) *Ambient Air Quality (Nitrogen Dioxide) Monitoring Network – Annual report 2007–12*, www.nzta.govt.nz/resources/air-quality-monitoring/

Case study: Active voluntary euthanasia
Beauchamp, T. and Childress, J. (1994) *Principles of Biomedical Ethics,* Oxford: Oxford University Press.
Gillett, G. (1989) *Reasonable Care,* Bristol: Bristol Press.

Values pluralism and public policy
Berlin, I. (1969) *Four Essays on Liberty*, London: Oxford University Press.
Bromell, D. (2008) *Ethnicity, Identity and Public Policy: Critical perspectives on multiculturalism,* Wellington: Institute of Policy Studies, School of Government, Victoria University of Wellington, http://ips.ac.nz/publications/publications/show/247
Bromell, D. (2012) *Evidence, Values and Public Policy*, Occasional Paper, Australia and New Zealand School of Government,
www.anzsog.edu.au/media/upload/publication/84_Bromell-Evidence-values-and-public-policy-for-ANZSoG-FINAL.pdf
Flynn, J. (2000) *How to Defend Humane Ideals: Substitutes for objectivity,* Lincoln/London: University of Nebraska Press.
Gluckman, P. (2011) *Towards Better Use of Evidence in Policy Formation: A discussion document* Wellington, www.pmcsa.org.nz/wp-content/uploads/Towards-better-use-of-evidence-in-policy-formation.pdf
Gluckman, P. (2013) 'Communicating and using evidence in policy formation: The use and misuse of science', speech to IPANZ 21 February 2013, www.pmcsa.org.nz/wp-content/uploads/13-02-21-Communicating-and-using-evidence-in-policy-formation.pdf
Gluckman, P. (2013) *The Role of Evidence in Policy Formation and Implementation: A report from the Prime Minister's Chief Science Advisor*, Auckland: Office of the Prime Minister's Science Advisory Committee, www.pmcsa.org.nz/wp-content/uploads/The-role-of-evidence-in-policy-formation-and-implementation-report.pdf
Haidt, J. (2012) *The Righteous Mind: Why good people are divided by politics and religion,* New York: Pantheon Books.
Nussbaum, M. (1992) 'Human functioning and social justice: In defense of Aristotelian essentialism', *Political Theory* 20 (2), pp. 202–246.
Nussbaum, M. (2000) *Women and Human Development: The capabilities approach,* Cambridge: Cambridge University Press.
Pielke, R. (2007). *The Honest Broker: Making sense of science in policy and politics,* Cambridge: Cambridge University Press.
Rawls, J. (1987) 'The idea of an overlapping consensus', *Oxford Journal of Legal Studies* 7 (1), pp. 1–25.
Rawls, J. (2001) *Justice as Fairness: A Restatement,* Cambridge, MA: Harvard University Press.
Rawls, J. (2005) *Political Liberalism* (expanded edition), New York: Columbia University Press.
van Zwanenberg, P. and Millstone, E. (2005) 'Analysing the role of science in public policy-making', in van Zwanenberg and Millstone (eds.), *BSE: Risk, science, and governance,* Oxford: Oxford University Press, pp. 10-38.
Winston, K. (2010) *Moral Competence in Public Life*, Occasional Paper, Australia and New Zealand School of Government,
www.anzsog.edu.au/media/upload/publication/18_occpaper_04_winston.pdf

Reading for Module 3

Pre-reading

Anderson, E. (1999) 'What is the point of equality?' *Ethics* 109 (2), pp. 287–337 **(on Blackboard)**.

Boston, J. (2013) 'What kinds of inequality matter?' in Rashbrooke, M. (ed.) *Inequality: A New Zealand crisis and what we can do about it,* Wellington: Bridget Williams Books, pp. 70–86 **(on Blackboard)**.

IPCC (2014) Summary for Policymakers. *Climate Change 2014: Impacts, Adaptation, and Vulnerability*, http://ipcc-wg2.gov/AR5/images/uploads/IPCC_WG2AR5_SPM_Approved.pdf

Further reading related to Module 3

Equality and inequality

Barry, B. (2001) *Culture and Equality: An egalitarian critique of multiculturalism,* Cambridge: Polity Press and Blackwell Publishers.

Boston, J. (2011) 'Comment: Reflections on equality and citizenship', in C. Charters and D. Knight (eds), *We the People(s): Participation in governance,* Wellington: Victoria University Press, pp. 208–221 **(on Blackboard)**.

Bromell, D. (2010) 'Inequality and the economy of ideas', *Policy Quarterly* 6 (3), pp. 40–44, http://igps.victoria.ac.nz/publications/files/15007e065e6.pdf

Duclos, J-Y. (2006) *Equity and equality,* IZA Discussion paper No. 2284, www.iza.org/en/webcontent/publications/papers/viewAbstract?dp_id=2284

Dworkin, R. (1981) 'What is equality? Part I: Equality of welfare', *Philosophy and Public Affairs* 10 (3), pp. 185–246.

Dworkin, R. (1981) 'What is equality? Part II: Equality of resources', *Philosophy and Public Affairs* 10 (4), pp. 283–345.

Dworkin, R. (2000) *Sovereign Virtue: The theory and practice of equality,* Cambridge, MA: Harvard University Press.

Gosepath, S. (2011) 'Equality', *The Stanford Encyclopedia of Philosophy*, ed. E. Zalta, http://plato.stanford.edu/archives/spr2011/entries/equality/

Marquez, X. (2011). 'Is income inequality unjust? Perspectives from political philosophy', *Policy Quarterly* 7 (2), pp. 61–67, http://ips.ac.nz/publications/files/28ca3580530.pdf

Miller, D. (1999) *Principles of Social Justice,* Cambridge, MA: Harvard University Press.

Pikkety, T. (2014) *Capital in the Twenty-First Century*, ET Cambridge, MA: Belknap Press.

Rawls, J. (2001) *Justice as Fairness*, esp. §§7.3, 39.

Rashbrooke, M., (ed.) (2013) *Inequality: A New Zealand crisis and what we can do about it,* Wellington, Bridget Williams Books.

Sen, A. (1979) *Equality of what?* The Tanner Lecture on Human Values, Stanford University, 22 May 1979, http://tannerlectures.utah.edu/_documents/a-to-z/s/sen80.pdf

Sen, A. (2002) 'Freedom and Social Choice: The Arrow Lectures' [1991], Pt VI of *Rationality and Freedom* Cambridge, Mass., Belknap Press.

Sen, A. (2009) *The Idea of Justice,* Cambridge, MA: Belknap Press, pp. 286–90 and chapters 11 and 14.

Stiglitz, J. (2012) *The Price of Inequality,* London: Allen Lane.

Walzer, M. (1983) *Spheres of Justice: A defense of pluralism and equality,* Oxford: Robertson.

Wilkinson, R. and Pickett, K. (2010) *The Spirit Level: Why equality is better for everyone,* London: Penguin.

Wilson, M. (2011) 'The disconcerting reality of constitutional theory informed by practice', in C. Charters and D. Knight (eds), *We the People(s): Participation in governance,* Wellington: Victoria University Press, pp. 182–207 **(on Blackboard)**.

'A fair go' in public policy

Barry, B. (1995) *Justice as Impartiality,* Oxford: Clarendon Press.

Bromell, D. (2014) 'A fair go' in public policy, *Policy Quarterly* 10 (2), pp. 21-21, available at http://igps.victoria.ac.nz/publications/files/4597c9519ba.pdf

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Assessment

From Trimester 1, 2014, a revised Assessment Handbook will apply to all VUW courses: see www.victoria.ac.nz/documents/policy/staff-policy/assessment-handbook.pdf .

In particular, there will be a new grade scheme, in which the A+ range will be 90-100% and 50-54% will be a C-.

The purpose of assessment is three-fold: to ensure that you have met the standard of work required of the course; to give you feedback on your performance to assist you with your future study; and to provide the teaching staff with feedback on the progress of the class. You will be assessed on the basis of your individual work.

Your grade in this course will be based on your performance in the following:

1. Three short assignments of no more than 1,000 words (20% each)
2. An essay of no more than 3,000 words (40%).

You must submit or participate in all pieces of assessment required for this course. For a copy of assessment sheet used to mark assignments for this course, see p. 22 of this Course Outline.

If you cannot complete an assignment, refer to www.victoria.ac.nz/home/study/exams-and-assessments/aegrotat .

Please submit ALL assignments IN HARD COPY to:

> Post Experience Programmes, School of Government
> Victoria University of Wellington
> Level 8 Reception, Rutherford House, 23 Lambton Quay
> P.O. Box 600, Wellington 6140.

Assignments submitted by post are given two days grace to allow for delivery time, while assignments that are submitted in person should be placed in the secure box at School of Government reception (Level 8, Rutherford House, Pipitea Campus, office hours = 8.30am to 5.00pm, Monday to Friday) by the due date/time. The assignment box is cleared daily, and assignments will be date stamped.

Students should keep a copy of all submitted work.

First Short Assignment (due Tuesday 12 August 2014): 1,000 words, 20%

This assignment is an opportunity to engage with a significant text, to locate it in the history of ideas, assess its strengths and weaknesses and reflect on its relevance to public policy making. To do well in this assignment, you will have to look at some of the secondary literature about your chosen author.

Write a book report on ONE of the following:
- Bentham, J. (1789) *Introduction to the Principles of Morals and Legislation* (multiple editions/copies are in the VUW library).
- MacIntyre, A. (1981) *After Virtue: A study in moral theory,* London: Duckworth.
- Mill, J.S. (1859) *On Liberty*, available as a print or electronic resource in VUW library (various editions)
- Mill, J.S. (1861) *Utilitarianism*, available as a print or electronic resource in VUW library (various editions)
- National Conference of Catholic Bishops (1986) *Economic Justice for All: Pastoral letter on Catholic social teaching and the U.S. economy,* Washington, DC: National Conference of Catholic Bishops.
- Nozick, R. (1974) *Anarchy, State and Utopia,* Oxford: Blackwell.
- Nussbaum, M. (2000) *Women and Human Development: The capabilities approach,* Cambridge: Cambridge University Press.
- Rawls, J. (2001) *Justice as Fairness: A Restatement,* Cambridge, MA: Harvard University Press.
- Sandel, M. (1982) *Liberalism and the Limits of Justice,* Cambridge/New York: Cambridge University Press.
- Sen, A. (1999) *Development as Freedom*, Oxford: Oxford University Press.
- Sen, A. (2009) *The Idea of Justice,* Cambridge, MA: Belknap Press.

Structure your report as follows:
1. Summarise the key message of this author (150 words).
2. Locate the author's thought in the history of ideas. Whose work were they building on, or reacting against? (150 words).
3. Assess its strengths and weaknesses, and relevance to public policy making (600 words).
4. Bring your report to a conclusion, with your single, most significant 'take away' from engaging with this author (100 words).

Second Short Assignment (due Tuesday 23 September 2014): 1,000 words, 20%

This assignment is an opportunity to think critically either about an analytical method (cost-benefit analysis) and its underpinning philosophical assumptions, a principle (paternalism) and its implications for public policy, or a policy issue (management of earthquake-prone buildings) and principles that bear on it.

EITHER

> What are the advantages and disadvantages of cost-benefit analysis as a prioritisation tool in public policy-making? Provide at least one example of when you think it is an appropriate tool, and at least one example of when you think it is not.

OR

> In what circumstances, and for which reasons, is state paternalism justifiable? Draw on at least two current policy issues to illustrate your answer.

OR

> The Building (Earthquake-prone Buildings) Amendment Bill was introduced in December 2013 and had its first reading on 5 March 2014. The Bill amends the Building Act 2004 to address a perception that the current system for managing earthquake-prone buildings is not achieving an acceptable level of risk. How well does this Bill deal with issues of liberty, coercion, harm and precaution?

Third Short Assignment (due Tuesday 14 October 2014): 1,000 words, 20%

Special topic to be discussed with the Course Coordinator at Module 2 on Friday 5 September 2014.

This assignment is an opportunity to explore a topic of interest to the student that:

- applies the content of Module 2 to a complex public policy issue
- enables the student to demonstrate synthesis, contextuality and multidisciplinarity in thinking.

Essay (due Tuesday 4 November 2014): 3,000 words, 40%

The long essay is an opportunity to:
- address a specific instance of conflicting claims in a context of values pluralism, drawing on the course content (lectures, class discussion and your own reading)
- think critically about 'the right thing to do' in public policy.

EITHER

> In March 2013, acting Prime Minister Bill English warned farmers that they will not get the same level of benefits in future if droughts become more common – for example, as a consequence of climate change. Construct an argument between a libertarian, an egalitarian and a communitarian – say, the likes of Nozick, Rawls (or Dworkin) and Sandel – over whether farmers should receive government transfers when a region is defined as 'affected' by drought or other extreme weather events.

OR

> Do indigenous rights claims (i.e. claims to permanent special group rights based on ancestry) conflict with democratic equality and justice as impartiality? Explore this question in relation to at least one concrete public policy issue; e.g. Māori representation in Parliament and in local government, proposals that there should be a lower age of entitlement to NZ Superannuation for Māori, or proposals that there should be a parallel justice system (for Māori, by Māori). What might be a way forward for New Zealand?

OR

> How might fresh water be managed in ways that are both procedurally and substantively fair? Provide an assessment of how likely the Canterbury Water Management Strategy is to deliver 'a fair go' to present and future generations.

OR

> What is a fair way of allocating the costs of infrastructure replacement due to extreme weather events in districts with small, declining and ageing populations? One example from Waimate District is Bradshaws Bridge over the lower Waihao River, 60% of which was destroyed by flooding in June 2013. There will be other examples – pick a local area near you!

Expectations of Assignments in this Course

The expected workload for this course is around 150 hours, with a significant commitment to reading, studying and thinking, as well as completing assignments. We will look for evidence of this in your assignments, as these are the sole basis for assessment in this course.

Three criteria that are relevant to both university and public sector writing are:

- *relevance/content* – the essay gets to the point quickly and clearly and answers the question succinctly and well?
- *attention to detail* – accurate description of others' views; correct spelling, grammar and referencing; accurate presentation of numbers, data, tables and figures
- *client focus* – the essay is structured, written and presented in a way that makes it easy to read and understand.

It is always a delight to read assignments that are:

- laid out with generous white space (left and right margins of at least 2.54 cm, double line spacing)
- printed in a font/size that is easy to read (e.g. Arial 11 pt, or Times Roman 12 pt)
- clearly structured, with headings that outline your argument
- written in plain English, in the active voice, with relatively short (rather than long and complex) sentences and paragraphs.

Do proof-read your assignments carefully before submitting them, and/or ask a colleague or friend to do this for you.

Note to Students

Your assessed work may also be used for quality assurance purposes, such as to assess the level of achievement of learning objectives as required for accreditation and academic audit. The findings may be used to inform changes aimed at improving the quality of VBS programmes. All material used for such processes will be treated as confidential, and the outcome will not affect your grade for the course.

Computation of Grades

The translation from numerical marks to letter grades is set by the following grade ranges.

Pass/Fail	Grade	Normal range	Midpoint	Indicative characterisation
Pass	A+	90% - 100%	95	Outstanding performance
	A	85% - 89%	87	Excellent performance
	A-	80% - 84%	82	Excellent performance in most respects
	B+	75% - 79%	77	Very good performance
	B	70% - 74%	72	Good performance
	B-	65% - 69%	67	Good performance overall, but some weaknesses
	C+	60% - 64%	62	Satisfactory to good performance
	C	55% - 59%	57	Satisfactory performance
	C-	50% - 54%	52	Adequate evidence of learning
Fail	D	40% - 49%	45	Poor performance overall; some evidence of learning
	E	0 - 39%	20	Well below the standard required
	K	Fail due to not satisfying mandatory course requirements, even though the student's numerical course mark reached the level specified for a pass, usually 50%. A student whose course mark is below 50 should be given a D (40-49) or E (0-39), regardless of whether they met the mandatory course requirements		
Pass	P	Overall Pass (for a course classified as Pass/Fail)		
Fail	F	Fail (for a Pass/Fail course)		

Penalties

The ability to plan for and meet deadlines is a core competency of both advanced study and public management. Failure to meet deadlines disrupts course planning and is unfair on students who do submit their work on time. It is expected therefore that you will complete and hand in assignments by the due date. Marks will be deducted at the rate of five per cent for every day by which the assignment is late and no assignments will be accepted after five working days beyond the date they are due. For example, if you get 65% for an assignment, but you handed it in on Monday when it was due the previous Friday, you will get a mark of 50%.

If ill-health, family bereavement or other personal circumstances beyond your control prevent you from meeting the deadline for submitting a piece of written work or from attending class to make a presentation, you can apply for and may be granted an extension to the due date. You should let your course coordinator know as soon as possible in advance of the deadline (if circumstances permit) if you are seeking an extension. Where an extension is sought, evidence, by way of a medical certificate or similar, may be required by the course coordinator.

Academic Integrity, Plagiarism and Use of Turnitin

Plagiarism is presenting someone else's work as if it were your own, whether you mean to or not.

'Someone else's work' means anything that is not your own idea. Even if it is presented in your own style, you must still acknowledge your sources fully and appropriately. This includes:

- material from books, journals or any other printed source
- the work of other students or staff
- information from the Internet
- software programs and other electronic material
- designs and ideas
- the organisation or structuring of any such material.

Acknowledgement is required for *all* material in any work submitted for assessment unless it is a 'fact' that is well-known in the context (such as "Wellington is the capital of New Zealand") or your own ideas in your own words. Everything else that derives from one of the sources above and ends up in your work – whether it is directly quoted, paraphrased, or put into a table or figure, needs to be acknowledged with a reference that is sufficient for your reader to locate the original source.

Plagiarism undermines academic integrity simply because it is a form of lying, stealing and mistreating others. Plagiarism involves stealing other people's intellectual property and lying about whose work it is. This is why plagiarism is prohibited at Victoria.

If you are found guilty of plagiarism, you may be penalised under the Statute on Student Conduct. You should be aware of your obligations under the Statute, which can be downloaded from the policy website (www.victoria.ac.nz/home/about/policy/students.aspx). You could fail your course or even be suspended from the University.

Plagiarism is easy to detect. The University has systems in place to identify it.

Student work provided for assessment in this course may be checked for academic integrity by the electronic search engine www.turnitin.com . Turnitin is an on-line plagiarism prevention tool which

compares submitted work with a very large database of existing material. At the discretion of the Head of School, handwritten work may be copy-typed by the School and subject to checking by Turnitin. Turnitin will retain a copy of submitted materials on behalf of the University for detection of future plagiarism, but access to the full text of submissions will not be made available to any other party.

There is guidance available to students on how to avoid plagiarism by way of sound study skills and the proper and consistent use of a recognised referencing system. This guidance may be found at the following website www.victoria.ac.nz/home/study/plagiarism.aspx . If in doubt, seek the advice of your course coordinator.

Plagiarism is simply not worth the risk.

School of Government Service Standards

Good learning and teaching outcomes for students in School of Government courses depend on many factors, including open, transparent and accountable relationships between teaching and support staff, and students in their various activities. The following service standards indicate some of the key expectations that teaching staff and students can have of each other. In all cases, they represent what the School believes should be 'normal' practice; exceptional circumstances can and will be negotiated as required.

Please note that there are University-wide policies relating to assessment – including rights of review and appeal. Details may be found in the Assessment Handbook (which is reviewed and updated from time to time – www.victoria.ac.nz/about/governance/dvc-academic/publications).

In general terms, any concerns that a student or students may have should be raised with the course coordinator in the first instance. If that course of action is not appropriate, the School's programme support staff will direct you to the relevant Programme Director/Coordinator.

Standards relating to staff timeliness of responses to email and phone queries:

- Email or phone queries from students will be responded to in 48 hours

Standards relating to availability of course materials:

- Students on modular or intensive courses will usually have course materials at least 4 weeks before the course starts
- Students on weekly courses will usually have course materials available on the first day of the course

Standards relating to attendance:

- It is expected that students will attend all contact teaching sessions for a course. If a student is aware that they will be unable to attend part of a course prior to it commencing, they are required to advice the course coordinator. In such a situation, the student may be declined entry into the course.
- Where a course coordinator approves some non-attendance before the class commences, the course coordinator may set additional item(s) of assessment of learning and teaching objectives for the course for students unable to attend. Advice relating to the submission and assessment of any such additional assessment will be provided by the course coordinator.

Variations to the assessment details provided in the course outline:

- Any variation to the assessment details in the course outline will be formally agreed between the course coordinator and students at the earliest possible time, preferably at the beginning of the course.

Standards relating to assignments – turnaround and feedback:

- Unless otherwise agreed between students and the course coordinator, items of assessment will be marked within 15 working days of submission.
- Comments on pieces of assessment will allow students to understand the reasons for the mark awarded, relative to the teaching and learning objectives specified in the course outline, and will usually include advice on how the student can improve their grades in future assignments.

Mandatory Course Requirements

In addition to obtaining an overall course mark of 50 or better, students must submit or participate in all pieces of assessment required for this course.

If you cannot complete an assignment or sit a test or examination, refer to
www.victoria.ac.nz/home/study/exams-and-assessments/aegrotat .

Communication of Additional Information

If additional information needs to be communicated, this will occur in class and/or via notices on Blackboard

NOTE: Information emailed to you via Blackboard can only be sent to your @myvuw.ac.nz email address (the free email address created for you when you enrol and accessed via the myVictoria student web portal). If you want to receive these emails at your preferred email address (e.g. your home or work email address), it is **essential** that you activate your @myvuw.ac.nz email address before the start of the course and you modify the settings so all emails sent to it are automatically forwarded to your preferred email address. Please go to www.victoria.ac.nz/its/student-services/FAQs.aspx#Email_Forward for more information.

You are recommended to ensure that your computer access to Victoria University's computer facilities, such as myVictoria, Blackboard and email, is working BEFORE your course starts. If you have any problems, you should contact the ITS Service Desk on (04) 463 5050 or its-service@vuw.ac.nz . See www.victoria.ac.nz/its/student-services/ for more information.

Student Feedback

You will be invited to complete formal evaluation questionnaires at the end of the course, but feedback is very welcome at any time, as this can shape preparation for the next module.

Student feedback on University courses may be found at www.cad.vuw.ac.nz/feedback/feedback_display.php . To see feedback on this course in 2013, enter MAPP as the course code and 523 as the course number.

Link to General Information

For general information about course-related matters, go to www.victoria.ac.nz/vbs/studenthelp/general-course-information .

Assignment Assessment Sheet

Student Name ……………………………………………………………… Mark ……………….

Please also see the written comments on your manuscript. Note that there is no formula that connects these ticks with your mark.

	Excellent	Very Good	Good	Adequate	Inadequate	
Content						
Question effectively defined						No attempt to define the question
Answers the question						Does not answer the question
Uses evidence/sources to support arguments						Arguments inadequately supported
Sources properly acknowledged and accurately described						Sources inadequately acknowledged or inaccurately described
Demonstrates understanding of topic						Lack of apparent understanding
Shows independent thought and critical judgement						Lacks critical judgement
Structure						
Clear, relevant introduction						Weak introduction
Essay clearly and logically structured						Poor structure
Points made in well-organised paragraphs						Poor paragraphing
Effective conclusion						Weak conclusion
Language						
Ideas clearly expressed						Ideas unclear
Succinct						Verbose, repetitive and/or obtuse
Correct sentence structure						Poor sentence structure
Correct spelling and punctuation						Poor spelling and punctuation
Other						
Correct referencing	Yes			No		
Reasonable length	Yes			No		
Effective use of figures and tables	Yes			No		

Comments: