

School of Accounting & Commercial Law

ACCY 307 GOVERNMENT ACCOUNTING & FINANCE

Trimester One 2011

COURSE OUTLINE

Names and Contact Details

<i>Course Coordinator & Lecturer:</i>	Prof Kevin Simpkins Kevin.Simpkins@vuw.ac.nz	RH 716	463 9651
<i>Lecturer:</i>	Dr Rodney Dormer Rodney.Dormer@vuw.ac.nz	RH727	463 5233 x7009
<i>Course Administrator</i>	Ms Pinky Shah Pinky.Shah@vuw.ac.nz	RH 708	463 5775
	Office hours:	Monday-Friday 8.30am-5pm	
	Office is closed:	10.30-10.45am and 3.30-3.45pm	

Trimester Dates

Monday 28 February – Friday 3 June.

Withdrawal from Course

1. Your fees will be refunded if you withdraw from this course on or before 11 March 2011.
2. The standard last date for withdrawal from this course is 14 May 2011. After this date, students forced to withdraw by circumstances beyond their control must apply for permission on an 'Application for Associate Dean's Permission to Withdraw Late' including supporting documentation.

The application form is available from either of the Faculty's Student Customer Service Desks.

Class Times and Room Numbers

Lecture Times:	Monday	1.40pm – 2.30pm	in GBLT 4
	Friday	1.40pm – 2.30pm	in GBLT 4

The Lecture Programme is set out in detail on page 5.

Tutorials

You are required to attend tutorials, which begin in the second week of the course. You must sign up using the website <https://signups.victoria.ac.nz> during the first week of classes. The instructions for signing up are attached as page 8 of this Course Outline and will also be posted on Blackboard. The final lists will be displayed on Blackboard at the end of the first week.

Tutorial times are as follows:

Monday	12.40pm – 1.30pm
Monday	2.40pm – 3.30pm
Monday	3.40pm – 4.30pm
Friday	10.30am – 11.20am
Friday	11.30am – 12.20pm

Course Content

This course examines accounting and financial management in the context of the New Zealand public sector. The role and nature of public sector accounting, and the theories that underpin current accounting practices, will be discussed. Literature will be drawn from a range of disciplines, including economics and public management as well as accounting and finance.

Course Learning Objectives

By the end of this course, students should be able to:

1. Understand the public sector environment in New Zealand and how the country is governed.
2. Understand accounting, financial management and auditing in the public sector.
3. Understand the integrated management cycle – strategic planning; budgeting & resource allocation; operations and budget implementation; and monitoring and reporting.
4. Analyse whether, and how, financial management in New Zealand addresses the following four questions regarding the operations of the government:
 - Is it managing its financial affairs prudently? [the money thing]
 - Is it achieving what it set out to achieve? [efficiency Vs effectiveness]
 - Is it looking after its assets (people, infrastructure, intellectual capital); so it can deliver results (outcomes and outputs) in the future? [capability & risk management]
 - Is it carrying out its activities in accordance with the law and expected standards of conduct and probity? [authority & probity]
5. Analyse particular public sector accounting and reporting issues and practices.

Course Delivery

The formal instruction in this course consists of 23 lectures of 50 minutes each, plus 6 tutorials of 50 minutes each. It is expected that students will attend all of these classes and be adequately and appropriately prepared to participate in them.

Expected Workload

The expected workload for this course is approximately 150 hours. This is comprised of 29 hours of lectures and tutorials; another 8 hours per week on preparatory and background reading, Project and Essay preparation and tutorial preparation; and 25 hours revising and preparing for the Final Test.

Readings

For most class sessions there will be assigned readings. These are the **minimum** preparation required for each session. Reading in preparation for the essay and the project will need to be wider than the assigned readings. Suggested reading resources are set out in detail on pages 6-7.

The following are the required readings:

- **Course Material Book** – Parts 1 and 2. This can be obtained from the VUW bookshop at the start of the trimester.
- **A Guide to the Public Finance Act – The Treasury**
- **Course Text: *The Treasury Putting it Together – An Explanatory Guide to the New Zealand Public Sector Financial Management System*** Wellington 1996. (Available from the VUW bookshop or can be downloaded from the Treasury website – www.treasury.govt.nz/publications/guidance/publicfinance/pit).

[N.B. “Putting it Together” is not sufficient by itself to understand the material covered in this course – you need to attend all lectures and tutorials and read the readings included in the Course Book. In addition, some of Putting it Together’s contents are now out-of-date.]

Assessment Requirements

Project	30%	Part 1 - Due 5.00pm on Thursday 31 March 2011 Part 2 – Due 5.00pm on Monday 2 May 2011
Essay	30%	Due 9.00am on Monday 23 May 2011
Test [2hours]	<u>40%</u>	Thursday 2 June 2011
<i>Total</i>	<i>100%</i>	

Project and Essay

The requirements for the Project and Essay will be placed on Blackboard by the end of Week 2. Place your project and essay in the **ACCY 307 Box** on the mezzanine floor of Rutherford House no later than the time designated above on the due date. Penalties for late submission will be advised with the requirements for each of these assessments.

The **Project** involves preparation of a Report of specified aspects of accountability and reporting based on students’ analysis of actual accountability documents of a public sector entity. The Report has a word limit of 1500 words.

The **Essay** requires description, discussion and evaluation of aspects of the system of financial management and reporting of government departments in New Zealand. The expected length is 1500 words.

Note: Your assessed work may also be used for quality assurance purposes, such as to assess the level of achievement of learning objectives as required for accreditation and audit purposes. The findings may be used to inform changes aimed at improving the quality of FCA programmes. All material used for such processes will be treated as confidential, and the outcome will not affect your grade for the course.

Penalties

Penalties for late submission will be advised with the requirements for each of these assessments.

Mandatory Course Requirements

In addition to obtaining an overall course mark of 50% or more, students must:

- (i) Attend at least five tutorials and contribute to the discussion;
- (ii) Complete all assessment items; and
- (iii) Achieve a mark of 40% or more in the test.

Failure to meet the mandatory course requirements will mean that you will receive a K, D, or E grade depending on whether your overall mark for the course is higher or lower than 50% of the total marks available.

Class Representative

A class representative will be elected in the first class, and that person's name and contact details made available to VUWSA, the Course Coordinator and the class. The class representative provides a communication channel to liaise with the Course Coordinator on behalf of students.

For the following important information follow the links provided:

Academic Integrity and Plagiarism

<http://www.victoria.ac.nz/home/study/plagiarism.aspx>

General University Policies and Statutes

Find key dates, explanations of grades and other useful information at

www.victoria.ac.nz/home/study

Find out about academic progress and restricted enrolment at

<http://www.victoria.ac.nz/home/study/academic-progress.aspx>

The University's statutes and policies are available at www.victoria.ac.nz/home/about/policy, except qualification statutes, which are available via the Calendar webpage at

<http://www.victoria.ac.nz/home/study/calendar.aspx> (See Section C).

Further information about the University's academic processes can be found on the website of the Assistant Vice-Chancellor (Academic) at

www.victoria.ac.nz/home/about_victoria/avcacademic/default.aspx

AVC (Academic) Website: information including: Conduct, Academic Grievances, Students with Impairments, Student Support

http://www.victoria.ac.nz/home/about_victoria/avcacademic/Publications.aspx

Faculty of Commerce and Administration Offices

<http://www.victoria.ac.nz/fca/studenthelp/>

Manaaki Pihipihinga Programme

http://www.victoria.ac.nz/st_services/mentoring/

2011 LECTURE AND TUTORIAL PROGRAMME:

Week beginning	TOPIC	LECTURER
28 February, 2011	Course Introduction Introduction to the New Zealand Public Sector – Key differences between the Public and Private Sectors	Rodney Dormer
7 March	NZ's Public Sector Financial Management System: Concepts; Introduction to Planning and Reporting Documents; the Financial Management Cycle <i>Tutorial 1: The Public Sector and the Financial Management System – An Overview</i>	Rodney Dormer
14 March	Budgets, Appropriations and the Public Finance Act	Kevin Simpkins
21 March	Financial Reporting in the Public Sector <i>Tutorial 2: Budgets and Appropriations</i>	Kevin Simpkins
28 March	Service Performance Reporting <i>Tutorial 3: Financial Reporting</i> (Project [Part 1] due 5.00pm, Thursday 31 March, 2011)	Rodney Dormer
4 April	Current Issues in Service Performance Reporting	Rodney Dormer
11 April	Departmental Financial Management/ the Capital Charge <i>Tutorial 4: Service Performance Reporting</i>	Rodney Dormer
18 April – 29 April	<i>Easter break</i> <i>Mid-trimester break</i>	
2 May	Crown Financial Management/ Fiscal Responsibility (Project [Part 2] due 5.00pm, Monday 2 May, 2011)	Kevin Simpkins
9 May	Local Government – Governance and Accountability <i>Tutorial 5: Financial Management/ Fiscal Responsibility</i>	Kevin Simpkins
16 May	Monitoring and the Role of the Auditor-General	Kevin Simpkins
23 May	Guest lecture/Revision <i>Tutorial 6: Local Government/ Role of Auditor-General</i> (Essay due 9.00am, Monday 23 May, 2011)	Kevin Simpkins
30 May	Revision (There will be no lecture on Friday which is the day after the Final Test.) (Final Test – Thursday 2 June, 2011 - time and place to be advised)	Rodney Dormer
6 June	<i>Mid year study break [note: there is no final examination in this course]</i>	

Readings and resources on Public Sector Financial Management

Books on public sector financial management

- **Boston J., Martin J., Pallot J., & Walsh P.** (1996) *Public Management: The New Zealand Model*, Oxford University Press, Auckland 1996
- **Richard Norman**, *Obedient Servants? Management Freedom and Accountabilities in the New Zealand Future Sector*, Victoria University Press, 2003
- **Dr. Graham Scott** (2001), *Public Management in New Zealand*, Centre for Law and Economics Australian National University Canberra, Melbourne, Wellington, 2001
- **The Treasury** (1996), *Putting it Together – An Explanatory Guide to the New Zealand Public Sector Financial Management System*
<http://www.treasury.govt.nz/publications/guidance/publicfinance/pit>

A selection of useful websites

New Zealand's central government financial management:

- Treasury www.treasury.govt.nz/
- State Services Commission www.ssc.govt.nz/display/home.asp

Public sector auditing in New Zealand:

- Office of the Controller and Auditor-General <http://www.oag.govt.nz/>

For information about New Zealand's local government:

- Local Government New Zealand www.lgnz.co.nz/
- Society of Local Government Managers www.solgm.org.nz
- Department of Internal Affairs www.dia.govt.nz/diawebsite.nsf

Internal public sector accounting and financial management:

- IFAC International Public Sector Accounting Standards Board
www.ifac.org/PublicSector/
- OECD www.oecd.org/departement/0,2688,en_2649_33735_1_1_1_1_1,00.html
- IMF www.imf.org

Link site that provides access to government organisations: www.govt.nz/

Relevant legislation

Legislation can be viewed free of charge at: www.legislation.govt.nz/

The Treasury administers two of the four major statutes that establish the legislative framework for the New Zealand government's public sector financial management system:

- Public Finance Act 1989 [major amendment in 2004]
- State-owned Enterprises Act 1986 [major amendment in 2004]

Information about these two Acts can be found on the Treasury website, starting from: <http://www.treasury.govt.nz>

The State Services Commission (SSC) administers other two major pieces of legislation:

- State Sector Act 1988 [major amendment in 2004]
- Crown Entities Act 2004

Information about these Acts can be found on the SSC website at: <http://www.ssc.govt.nz/>

The Department of Internal Affairs administers the Local Government Act 2002. Information about the Act can be found at

http://www.dia.govt.nz/diawebsite.nsf/wpg_URL/Legislative-Reviews-Local-Government-Act-Review-Index?OpenDocument

Many public sector organisations operate under specific legislation that is likely to determine the responsibilities, functions, and specific financial management and accounting requirements for the organisation. An example of such legislation is the Education Act 1989, which applies to schools and universities.

Recent evaluations of NZ Government's financial management reforms

- **Jeff Chapman & Grant Duncan** (2007), *Is there now a 'New Zealand Model'?*, Public Management Review, Vol 9, issue 1, 2007 1-25 (ISSN 1471-9037)
- **Murray Petrie & David Webber** (2001), *Review of Evidence on Broad Outcome of Public Sector Management Regime* Treasury Working Paper 01/06
- **Schick, A** (2001), *Reflections on the New Zealand Model*
- **Schick, A** (1996), *The Spirit of Reform: Managing the State Sector in a Time of Change* State Services Commission Wellington 1996
<http://www.ssc.govt.nz/display/document.asp?docid=2845>

Selection of Examples of Government Budgets and Reports

- Estimates for Vote Finance in the New Zealand Government's *The Estimates of Appropriations for the year ended 30 June 2010*
<http://www.treasury.govt.nz/budget/2010/estimates/est10finan.pdf>
- Treasury Statement of Intent 2010-15
<http://www.treasury.govt.nz/publications/abouttreasury/soi/2010-15/soi-treasury-2010-15.pdf>
- Treasury Annual Report 2009/10
<http://www.treasury.govt.nz/publications/abouttreasury/annualreport/09-10/ar09-10.pdf>
- Crown Financial Statements
<http://www.treasury.govt.nz/government/financialstatements/yearend/jun10/fsgnz-year-jun10.pdf>

Detailed Tutorial Signup Instructions

1. Go to the signup website at: <https://signups.victoria.ac.nz>
2. Enter your SCS username and password to login the system.
3. The “Signup Home” page opens. It displays all courses you are enrolled for and that use the S-Cubed Tutorial & Workshop Signup system. Click on the course you wish to sign up for.
4. The selected course page opens. It will show the course contact and brief details of the signup instructions. A “key” is provided at the bottom that explains all buttons and what they do.
5. The schedule of tutorials includes the day/time, location, maximum group size, and spaces left in the tutorial sessions.
6. If there are spaces left in a particular session, you will see the “ENROL” button next to it. You can click this button to enrol yourself into that tutorial session.
7. If there are NO more spaces left in a particular session, you will see the “JOIN WAITLIST” button, if available. You can click this button to join the waitlist for that tutorial session. Please note that you will be removed from any other waitlist you may have joined earlier. If somebody withdraws from this session, you will automatically be moved up the waitlist or enrolled into the session. In this case you are enrolled in the session; an email will be sent to you if you are enrolled into the session from a waitlist.
8. You can only “JOIN WAITLIST” if you have already enrolled in one of the other available sessions. In other words, “ENROL” in one session and then you can choose to join the waitlist for another preferred session.
9. You can choose to “WITHDRAW” from a session you have already enrolled for. You can also choose to “CANCEL WAITLIST” to remove yourself from a particular waitlist.
10. A “FULL” button indicates all seats and waitlist are full for that tutorial session. You must choose another session.
11. More details on the various buttons are available in the “Key” section at the bottom of the signup page.
12. You should “ENROL” in only ONE tutorial session and may “JOIN WAITLIST” for only ONE other tutorial session.
13. You can login and signup (or change your signup) anytime before the **closing date of the tutorial signup. You will NOT be able to sign up or change your choice after the tutorial signups have closed.**
14. You can view/confirm details of the sessions you are enrolled and waitlisted for, such as day/time and location by clicking on “My Signups” on the left hand menu.
15. Click on “Support” on the left hand menu if you are having problems.

This online signup system is available around the clock over the internet. Any requests after this date will need to be manually handled by the course administrator. You will need to submit a written application stating the reason why you were not able to sign up on time using the online system, along with other relevant documentation such as medical certificate etc.

Finally, **you must always attend the tutorial sessions that you have signed up for.** If you attend a different session, your attendance may not be recorded.