

School of Government / SOLGM

MAPP 529

STRATEGIC MANAGEMENT

(15 Points)

Trimester One 2008

COURSE OUTLINE

Contact Details

Course Coordinator: Dr Lance Beath

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Course Dates, Times and Locations

Dates: Monday 19 to Thursday 22 May 2008

Times: 9.00am – 6.00pm and 7.00pm – 9.00pm (Monday 19 – Wednesday 21 May 2008)

9.00am – 12.00pm noon (Thursday 22 May 2008)

Location: Room RWW 501, Level 5, Railway West Wing, Railway Station, Pipitea Campus,

Victoria University, Wellington.

Course Objectives

MAPP 529 Strategic Management is a specially designed and customised course that has been prepared for the local government sector in consultation with SOLGM.

Candidates completing this course are expected to achieve the following learning outcomes:

- New levels of understanding about theories, models and issues relating to strategic management as practiced in the public sector;
- Knowledge of strategic planning and management practices for central and local government in NZ, including emerging thinking about on-going reform;
- Knowledge of some important tools and techniques for strategic analysis;
- New levels of understanding of strategic planning processes, particularly in relation to creation of key planning documents (e.g. Long Term Council Community Plans, Statements of Intent);
- Knowledge of current thought and contemporary debates around strategy.

Course Content

The course draws on literature discussing strategic management in the public sector, guidance documents currently in use in New Zealand and on candidates' experiences and critical reflections on current practice. The course contents will be organized as follows:

DAY 1	INTRODUCTION TO STRATEGY
	Readings
Session One	J. Bryson, (2004) Strategic Management and Planning, in Peters, G. and J. Pierre (2003) Handbook of Public
The vocabulary of strategy: outline of key terms and concepts. Strategic planning and management as fields of study;	Administration, London: Sage, pp. 38-47. H. Mintzberg (1994). The Rise and Fall of Strategic Planning. Ch 2: Models of the Strategic Planning Process.
Strategic planning paradigms.	Strategy Unit, UK Cabinet Office (2004) (Summary) accessed at www.strategy.gov.uk
Lance Beath	M. Mankins (2006) Stop Making Plans, Start Making Decisions, <i>Harvard Business Review</i> , pp. 78-84.
Session Two Strategic planning and	L. Worrall, C. Collinge and T. Bill (1998) Managing Strategy in Local Government, <i>International Journal of Public Management</i> , No. 6, pp. 472-493.
management in local government	Local Futures Research Project <i>Local Government Strategy and Communities</i> , chapter 2, Annex: and chapter 5, pp. 155-178.
Claudia Scott	J. Bryson (2004) Strategic Planning for Public and Non Profit Organisations, Chapter 2. San Francisco: Jossey-Bass.
	Local Futures Research Project (2006), Local Government Strategy and Communities, chapter 5, pp. 155-178.
	C. Eden and F. Ackermann, (1998). 'Strategy as Journey' in <i>Making Strategy. The Journey of Strategic Management</i> . Sage Publications, London, pp. 20-44.

Session Three	D. Osborne and P. Plastrik (2000) in Performance
Assessing Strategic Management Performance	Measurement: The Critical Competence in <i>The Reinventor's Fieldbook: Tools for Transforming Your Government</i> , Jossey Bass, pp. 247-271.
Claudia Scott	T. Poister and G. Streib (2005) Elements of Strategic Planning and Management in Municipal Government: Status after Two Decades, Public Administration Review Vol. 65(1), pp. 45-56.
Session Four	Webcast: Robert Reich (2002). Politics and principles
Leadership, vision and ambition	Lee Iacocca (2007). Where Have All The Leaders Gone? Ch 1: Had Enough? New York: Scribner. Pgs 3-14.
Lance Beath	Ross McLeod (2004) Leading with a Purpose, IPS discussion paper.
	Solace Commission (2005) Political and Managerial Leadership Roles in <i>Leadership United Executive Summary: Managing</i> in a Political Environment, pp. 9-19.
Evening	UK Civil Service Capability Review: Communities and Local
	Government
Introduce syndicate work on the	
NZ local government performance and capability	
Lance Beath and Claudia Scott	

DAY 2	STRATEGIC MANAGEMENT PRACTICE
Session One	Based on selected <i>Pathfinder</i> documents, how can community outcomes be framed so as to gain alignment between
Managing for Outcomes: measurement and management	strategic planning and management? www.ssc.govt.nz/pathfinder (Skim these documents)
issues	Building Block 1: Identifying Outcomes
Guest presenter: Greg Claridge	Building Block 2: Outcome Indicators
Guest presenter. Greg Claringe	Building Block 3: Intervention Logic
	Learning Paper: Managing for Outcomes in Complex Policy Environments
	Supporting Paper: Strategic Planning
Session Two	DPMC, TPK, Treasury and SSC (2005) Getting Better at
Performance Evaluation in Local Government	Managing for Outcomes, Wellington.
Guest presenter: Harvey Brookes, Group Manager Organisational Perform-ance, Auckland Regional Council	

Session Three	S. Goldsmith and W. Eggers (2004) in The New Shape of Governance in Governing by Networks: The New Shape of
Local Government and Network Governance	the Public Sector, Washington: The Brookings Institution, pp. 3-24.
Claudia Scott	C. Huxham (2003) Theorizing Collaboration Practice, <i>Public Management Review</i> Vol. (3), pp. 401-23
Session Four	Geoff Coyle (2004). <i>Practical Strategy: Structured Tools and Techniques</i> . Pearson Education. pp. 10-15.
Class exercise: asking a strategic	11
question relating to community	
based outcomes	
Lance Beath	

DAY 3	STRATEGY ANALYSIS: TOOLS, TECHNIQUES & PRACTICES
Session One Local Government Strategic Management Practice	Dunedin 2006-16 LTCCP (excerpt)
Guest presenter: Jim Harland, CEO Dunedin City Council	
Session Two Class exercise: Dealing with complexity at the local government level: The use of mind maps, influence wheels and other futures techniques. Lance Beath	Geoff Coyle (2004). Practical Strategy: Structured Tools and Techniques. Pearson Education. pp. 18-46.
Session Three	Report back by Syndicate Groups
Lance Beath	
Session Four	Gary Hamel webcast plus webcast resources from Stanford Educational Corner
Innovation and Entrepreneurship	

DAY 4 (ends at 12.00pm noon)	STRATEGIC MANAGEMENT LESSONS AND
	CHALLENGES
Session One	L. A. Beath (2006) Strategy and Strategic Decisionmaking, Local Futures Working Paper.
Strategy and Strategic Decisionmaking	Eisenhardt, Kathleen M and Zbaracki, Mark J (1992). Strategic Decision Making. <i>Strategic Management Journal</i> . Chichester: Winter 1992. Vo. 13 pg. 17-21
Session Two	Group Discussion
Strategic Management Challenges	

Learning Commitment

For the attendees taking this course for academic credit (including assessments), the learning objectives are reasonably demanding. To achieve them, you must make a significant commitment in time and effort to reading, studying, thinking, and completion of all assessment items. This will require that you devote considerable time to preparation before the start of the course.

SOLGM will give preference to those taking the course for academic credit (with assessment). Those who opt for professional development (without assessment) are still required to read the course materials and participate in all of the activities during the course. Upon completing the course, professional development participants will receive a Certificate of Completion from SOLGM.

NOTE: If you sign up to take this course for academic credit, you may not later change this to professional development, and vice versa.

Readings

Required Readings are provided in the course reader. The following list of references are not required but can assist further learning either during or after the course. Two interesting books on strategic management in the public sector are G. Johnson and K. Scholes (2001) (eds) *Exploring Public Sector Strategy*, Pearson Education, Harlow, and Mark H Moore (1995). *Creating Public Value: Strategic Management in Government*. Harvard University Press, Cambridge, Massachusetts.

Additional References:

- Adams, D. (2003). Navigating the Future: A Case Study of Growing Victoria Together, *Australian Journal of Public Administration*, 62(2), June 2003.
- Alford, J. (2001) The Implications of 'Publicness' for Strategic Management Theory in G. Johnson and K Scholes (ed) *Exploring Public Sector Strategy*, Pearson: Essex, UK: pp. 1-16.
- Cook, Anna-Luis (2004) 'Managing for Outcomes' in the New Zealand Public Management *System* Working Papers The Treasury.

- Harrison, E Frank (1996). A Process Perspective on Strategic Decision Making. *Management Decision*. London: 1996. Vol. 34, Issue 1; pg. 46.
- ICMA (2001) From Strategic Planning to Visioning: Tools for Navigating the Future, *Public Management* 83(4): 23-27.
- Irwin, D (2002) 'Strategy Mapping in the Public Sector' Long Range Planning 35: 637-647.
- Johnson, Gerry and Scholes, Kevin (1997). Exploring Corporate Strategy. Prentice Hall, Europe.
- Kaufman S., (1991). Decision Making and Conflict Management Processes in Local Government. In Bingham, R.D. et al, *Managing Local Government*. Newbury Park, Cal.: Sage.
- Klitgaard, Robert and Light, Paul eds., (2005). Strategic Thinking for High-Performance Management. Rand Corporation.
- Leitka, J. (1998) Linking Strategic Thinking with Strategic Planning, *Strategy and Leadership* 1: pp. 120-129.
- Local Futures Research Project (2006). *Local Government Strategy and Communities*. Institute of Policy Studies, School of Government, Victoria University of Wellington.
- Local Government New Zealand (2003) The Local Government Act 2002: An Overview. Wellington.
- Local Government New Zealand (2000) The State of Strategic Planning in Local Government in New Zealand, Wellington.
- Millett, Stephen M., (2006). Futuring and Visioning: complementary approaches to strategic decision making. *Strategy and Leadership*. Chicago: 2006. Vol. 34, Iss. 3; pg. 43.
- Mintzberg, Henry (1996). The Machine Organisation. In H Mintzberg and J B Quinn, eds., *The Strategy Process*. Upper Saddle River, NJ: Prentice Hall.
- Mintzberg, Henry, Bruce Ahlstrand, and Joseph Lampel. (1998) *Strategy Safari: A Tour through the Wilds of Strategic Management*, Free Press.
- Mintzberg, H; Raisinghani D; and Theoret A (1976). The Structure of Unstructured Decision Processes. Administration Science Quarterly, 21, pp. 246-275.
- Mitchell, R., Agle, B., Wood, D. (1997) 'Toward a Theory of Stakeholder Identification and Salience: *Academic of Management Review*, 22(4): pp. 853-886.
- Mulgan, Geoff (2006) Good and Bad Power: The Ideals and Betrayals of Government. Penguin. See also www.strategy.gov.uk
- Poister, T. and G. Streib (1999) Strategic Management in the Public Sector: Concepts, Models and Processes, *Public Productivity and Management Review*, Vol. 22 No. 3, March 1999, pp. 308-325

Quinn, James Brian (1980). Strategies for Change: Logical Incrementalism. Homewood, Ill.: Richard D Irwin.

Rajagopalan, N; Rasheed, A and Datta, D (1993). Strategic Decision Processes: Critical Review and Future Directions. *Journal of Management*, Vol. 19, No. 2, 349-384.

Roberts, Nancy (1997). Public Deliberation: An Alternative Approach to Crafting Policy and Setting Direction. *Public Administration Review*. Washington: Mar/April 1997. Vol. 57(2) 9 pgs.

Senge, Peter (1990). *The Fifth Discipline: The Art and Practice of the Learning* Organisation. New York: Doubleday.

Steele, Jane and Seargeant, John (1999). Does Public Involvement Work? *Public Money & Management*. Oxford: Jul-Sep 1999. Vol. 19, Iss. 3; pg. 9.

Stok, J (1989) Toward a Definition of Strategic Management for the Public Sector, *American Review of Public Administration*, Vol. 19(2), pp. 133-147.

Streib, G. (1992) Applying Strategic Decisionmaking in Local Government, *Public Productivity and Management Review*, Vol. 14 (3), pp. 341-354.

Treasury and State Services Commission (2006) Guidance and Requirements for Departments: Preparing the Statement of Intent, Wellington.

Whittington, Richard (2004) What is Strategy and Does it Matter?, Thomas Learning,

Assessment Requirements

First item: Critical Review

Length: 1500 words (30% of assessment)

Due date: 9.00am Monday 19 May 2008 (the first day of the course)

Drawing on the article by Mintzberg and the two Bryson articles in the required readings, assess the effectiveness of the strategic processes and practices of your organisation.

Please submit your review in hard copy directly to the course coordinator on the first day of the course (Monday 19 May 2008).

Second item: Syndicate Case Study

Length: 2000 words (30% of assessment); presentation (10% of assessment)

Due date: 5.00pm Monday 16 June 2008

The requirements of the Syndicate Case Study will be explained to course members on the first evening of the course (Monday 19 May 2008). Each syndicate will work on some aspect of strategic management performance and capability, drawing on international and local literature and practice.

Syndicates will make a 10 minute presentation on their work (10%) on the afternoon of Day 3 of the course (Wednesday 21 May 2008).

Third item: Critical Reflections

Length: 1500 words (30% of assessment) Due date: 5.00pm, Monday 30 June 2008

Prepare 3-4 reflections based on your course work and other work experiences on the theory and practice of strategic management.

Please submit items 2 and 3 electronically to the course coordinator (<u>lance.beath@vuw.ac.nz</u>) by the appropriate submission date and time.

Students must keep a copy of all submitted work.

Penalties

The ability to plan for and meet deadlines is a core competency of both advanced study and public management. Failure to meet deadlines disrupts course planning and is unfair on students who do submit their work on time. It is expected therefore that you will complete and hand in assignments by the due date. Marks may be deducted where assignments are submitted after the due date. For out of town students, two calendar days' grace is given to allow for time in the post.

If ill-health, family bereavement or other personal emergencies prevent you from meeting the deadline for submitting a piece of written work or from attending class to make a presentation, you can apply for and may be granted an extension to the due date. Note that this applies only to extreme unforeseen circumstances and is not necessarily awarded. You should let your Course Coordinator know as soon as possible in advance of the deadline if you are seeking an extension.

Mandatory Course Requirements

To fulfil the mandatory course requirements for this course, you are required to:

- 1. Submit all assignments by the due date;
- 2. Attend all contact sessions of the course.

Communication of Additional Information

Additional information may be provided in class, by post, by email or via Blackboard.

Withdrawal Dates

Students giving notice of withdrawal from this course after **Tuesday 20 May 2008** will NOT receive a refund of fees.

Students giving notice of withdrawal from this course after **Monday 23 June 2008** are regarded as having failed the course, unless the Associate Dean subsequently gives approval to withdraw.

Notice of withdrawal must be in writing / emailed to the Academic Administrator. Ceasing to attend or verbally advising a member of staff will NOT be accepted as a notice of withdrawal.

Faculty of Commerce and Administration Offices

Railway West Wing (RWW) - FCA Student and Academic Services Office

The Faculty's Student and Academic Services Office is located on the ground and first floors of the Railway West Wing. The ground floor counter is the first point of contact for general enquiries and FCA forms. Student Administration Advisers are available to discuss course status and give further advice about FCA qualifications. To check for opening hours, call the Student and Academic Services Office on (04) 463 5376.

Easterfield (EA) - FCA/Education/Law Kelburn Office

The Kelburn Campus Office for the Faculties of Commerce and Administration, Education and Law is situated in the Easterfield Building on the ground floor (EA 005). This counter is the first point of contact for:

- Duty tutors for student contact and advice.
- Information concerning administrative and academic matters.
- Forms for FCA Student and Academic Services (e.g. application for academic transcripts, requests for degree audit, COP requests).
- Examinations-related information during the examination period.

To check for opening hours, call the Student and Academic Services Office on (04) 463 5376.

Notice of Turnitin Use

Student work provided for assessment in this course may be checked for academic integrity by the electronic search engine www.turnitin.com. Turnitin is an on-line plagiarism prevention tool which identifies material that may have been copied from other sources, including the Internet, books, journals, periodicals or the work of other students. Turnitin is used to assist academic staff in detecting misreferencing, misquotation, and the inclusion of unattributed material, which may be forms of cheating or plagiarism. At the discretion of the School, handwritten work may be copy typed by the School and subject to checking by Turnitin. You are strongly advised to check with your tutor or the course coordinator if you are uncertain about how to use and cite material from other sources. Turnitin will retain a copy of submitted materials on behalf of the University for detection of future plagiarism, but access to the full text of submissions will not be made available to any other party.

General University Policies and Statutes

Students should familiarise themselves with the University's policies and statutes, particularly the Assessment Statute, the Personal Courses of Study Statute, the Statute on Student Conduct and any statutes relating to the particular qualifications being studied. See the Victoria University Calendar or go to www.victoria.ac.nz/home/about/policy/students.aspx

For information on the following topics, go to the Faculty's website www.victoria.ac.nz/fca, under Important Information for Students:

- Academic Grievances
- Student and Staff Conduct
- Meeting the Needs of Students with Impairments
- Student Support

Academic Integrity and Plagiarism

Academic integrity is about honesty – put simply it means *no cheating*. All members of the University community are responsible for upholding academic integrity, which means staff and students are expected to behave honestly, fairly and with respect for others at all times.

Plagiarism is a form of cheating which undermines academic integrity. The University defines plagiarism as follows:

The presentation of the work of another person or other persons as if it were one's own, whether intended or not. This includes published or unpublished work, material on the Internet and the work of other students or staff.

It is still plagiarism even if you re-structure the material or present it in your own style or words.

Note: It is however, perfectly acceptable to include the work of others as long as that is acknowledged by appropriate referencing.

Plagiarism is prohibited at Victoria and is not worth the risk. Any enrolled student found guilty of plagiarism will be subject to disciplinary procedures under the Statute on Student Conduct and may be penalized severely. Consequences of being found guilty of plagiarism can include:

- an oral or written warning
- cancellation of your mark for an assessment or a fail grade for the course
- suspension from the course or the University.

Find out more about plagiarism, and how to avoid it, on the University's website: www.victoria.ac.nz/home/studying/plagiarism.html

Manaaki Pihipihinga Programme

Manaaki Pihipihinga is an academic mentoring programme for undergraduate Māori and Pacific students in the Faculties of Commerce and Administration, and Humanities and Social Sciences. Sessions are held at the Kelburn and Pipitea Campuses in the Mentoring Rooms, 14 Kelburn Parade (back courtyard), Room 109D, and Room 210, Level 2, Railway West Wing. There is also a Pacific Support Coordinator who assists Pacific students by linking them to the services and support they need while studying at Victoria. Another feature of the programme is a support network for Postgraduate students with links to Postgraduate workshops and activities around Campus.

For further information, or to register with the programme, email <u>manaaki-pihipihinga-programme@vuw.ac.nz</u> or telephone (04) 463 6015. To contact the Pacific Support Coordinator, email <u>pacific-support-coord@vuw.ac.nz</u> or telephone (04) 463 5842.